

Message Text

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ACTION IO-06

INFO OCT-01 SS-14 ISO-00 AF-04 IOE-00 PA-01 SSO-00

NSCE-00 USIE-00 CU-02 INRE-00 INR-05 CIAE-00 OIC-01

NEA-07 EUR-08 DHA-02 L-01 SP-02 ARA-06 EA-06 PRS-01

PM-03 DODE-00 /070 W

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O R 121350Z NOV 76

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC IMMEDIATE 3953

INFO USMISSION GENEVA

USMISSION USUN NEW YORK

AMEMBASSY TEL AVIV

AMEMBASSY PARIS

C O N F I D E N T I A L NAIROBI 12601

LIMDIS

NESCO

E.O. 11652: GDS

TAGS: UNESCO, OCON, PORG

SUBJECT: UNESCO: INFORMATION GROUP DISCUSSION OCCUPIED
TERRITORIES

1. INFORMATION GROUP (IG) MET AGAIN ON NOV 12 TO DISCUSS
MEMBERS' PROGRESS IN NEGOTIATING CHANGES TO DR-5 (REFTEL).

2. GENERAL CONCLUSION CAN BE DRAWN THAT IG IS MOVING
TOWARD CONSENSUS THAT NEARLY ALL GOVERNMENTS COULD
ACCEPT RESOLUTION IF OUTRIGHT "CONDEMNATION" CAN BE

ELIMINATED FROM PARA 8, AND REMAINING OFFENSIVE LANGUAGE
IS TONED DOWN.

3. MAJOR THRUST OF GROUP NEGOTIATIONS UNTIL MONDAY
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VOTE WILL BE THAT "CONDEMNATION" IN ADVANCE OF INVESTI-

GATION OF FACTS IS UNACCEPTABLE TO IG MEMBERS. THUS
EC-9 MEMBERS HAVE PROPOSED THAT FIRST NEGOTIATING
POSITION PER PARA 8 SHOULD BE AS FOLLOWS: (EDITORIAL
NOTE: PARENTHESES INDICATE DELETION AND SLANTS INDICATE
ADDITIONS VIS A VIS ORIGINAL TEXT.) (CONDEMNING) /CON-
SIDERING/ AS CONTRARY TO HUMAN RIGHTS /ANY/ (ALL)
VIOLATIONS (BY ISRAEL) OF THE RIGHTS OF THE POPULATIONS
LIVING IN ALL THE OCCUPIED ARAB TERRITORIES TO NATIONAL
EDUCATION AND CULTURAL LIFE (AND PARTICULARLY THE)
/SUCH AS A/ SYSTEMATIC JUDIZATION OF EDUCATION AND
CULTURAL LIFE....

4. IT WAS SUGGESTED THAT FALL BACK POSITION FOR TERM
"CONSIDERING" MIGHT BE "DEPLORING".

5. ONLY AUSTRIA, SWEDEN, FRG, AND US SPOKE AGAINST
TERM "JUDAIZATION" ALTHOUGH THEIR CONCERN THAT THIS WORD BE
ELIMATED WAS ACCEPTABLE TO IG MEMBERS,
AND ATTEMPT WILL BE MADE TO HAVE IT STRICKEN.

6. CONSIDERING PARA 4, IT WAS GENERALLY ACCEPTED THAT
"OBSTINATE" SHOULD BE DELETED. "...AS A LAST
RESORT..." WOULD ALSO BE REPLACED BY "JUST".

7. NUMERICAL ORDER OF PARAS 9 AND 10 WOULD BE REVERSED
TO REFLECT LOGIC OF INVITING PROPER INVESTIGATION
BEFORE ISSUING AN "URGENT APPEAL". ALTHOUGH US PERM
DEL EMPHATICALLY REITERATED THAT REFERENCE TO PLO PER
PARA 11 IS UNACCEPTABLE TO USG (AS WELL AS TO GOI)
IG CONSENSUS WAS THAT THIS PARA ACCEPTABLE IF
ISRAEL ALSO MENTIONED (PREFERABLY FIRST) AS SOURCE
OF INFORMATION, AND THAT UN AGENCIES AS WELL BE CONSULTED.

8. PARA 10 WOULD BE REWRITTEN AS FOLLOWS: MAKES /AN
URGENT/ (A FINAL) APPEAL TO ISRAEL (FINALLY) TO COOPERATE
WITH THE DIRECTOR GENERAL AND FACILITATE HIS TASK. (NOTE:
THIS WAS SWEDISH PROPOSAL). EC-9 PROPOSAL WAS THAT
PARA SHOULD READ "MAKES /AN URGENT/ (A FINAL) APPEAL
TO ISRAEL (FINALLY) TO COOPERATE WITH UNESCO IN THIS
MATTER." EITHER SETS OF PHRASING SEEMED TO BE ACCEPTABLE
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TO IG MEMBERS.

9. QUESTION AS TO WHO IS DOING THIS "NEGOTIATING" HAS
NOT BEEN FORMALIZED. IN FACT, SWEDES, FRENCH, AND
NETHERLANDS SPEAKING FOR NINE, SEEM TO BE CARRYING THE
BALL. PRIOR TO TODAY'S MEETING, EACH WAS AIMING FOR
GENERALLY SAME CHANGES IN TEXT, AND TODAY'S DISCUSSIONS
HELPED TO PULL TOGETHER GENERALLY ACCEPTABLE LANGUAGE

SPELLED OUT ABOVE. THESE COUNTRIES WILL CONTINUE IN FOREFRONT ON BEHALF OF IG WITH OTHER MEMBERS CONTINUING THEIR CORRIDOR SOUNDINGS AND LOBBYING.

10. NEGOTIATIONS WILL BE CONTINUED WITH RECEPTABLE ARABS (NAMELY SYRIA AND JORDAN WHO HAVE THUS FAR BEEN INVOLVED ON ARAB SIDE) AND A RANGE OF AFRICAN STATES.

11. PERHAPS MOST PERTINENT INFORMATION DERIVED FROM TODAY'S MEETING CONFIRMING EARLIER REPORTS IS THAT ARABS AND AFRICANS, AND EVEN ARABS THEMSELVES, ARE FAR FROM UNITED ON THIS ISSUE. FACT IS THAT IN SPITE OF AFRICAN CO-SPONSORSHIP DR-5, MANY ARE STILL SEEKING A SOLUTION WHICH WILL AVOID UNFORTUNATE RESULTS OR CONDEMNATION OR SANCTIONS WHICH INTERESTED PARTIES FULLY APPRAISED. THUS, IG MEMBERS MOST IMPORTANT EFFORTS WILL BE APPLIED TO ENGAGE AFRICANS WHO MIGHT BE GATHERED TOGETHER TO FORM A MAJORITY, WITH SERIOUS BUT LESS ENERGY DEVOTED TO CONVINCING MODERATE ARABS TO ACCEPT WISDOM AND LANGUAGE OF IG POSITIONS.

12. EFFORTS ARE ALSO TO BE UNDERTAKEN TO PUT OFF VOTE ON OCCUPIED TERRITORIES UNTIL MON. AFTERNOON TO NABLE IG MEMBERS TO RECEIVE INSTRUCTIONS. WHILE IT IS INDEED POSSIBLE THAT THE DEBATE WILL CARRY THROUGHOUT THE MORNING WITH VOTE COMING IN AFTERNOON, IT IS UNLIKELY THAT EITHER CHAIRMAN COMMISSION III OR SECRETARIAT WOULD FORMALLY APPROVE THIS SHORT POSTPONEMENT.

13. IT WAS CLEAR FROM TODAY'S MEETING THAT MAJORITY OF IG MEMBERS ARE WEARY OF FIGHTING WHAT INCREASINGLY SEEMS TO THEM TO BE ISRAEL'S FIGHT IN LIEU OF ANY ISRAELI INDICATION IT WILLING TO MODERATE
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STANCE TO HELP ITS OWN CAUSE. US PERM REP, FOR EXAMPLE, AGAIN URGED IG MEMBERS TO APPROACH GOI DEL THEMSELVES TO ASCERTAIN ITS POSITION AND SEEK MEANS TO FACILITATE NEGOTIATIONS. SWISS AND FRG DELS RESPONDED THAT IT APPEARS "GOI ITSELF IS SEEKING A CONFRONTATION" AND NODS OF APPROVAL WENT AROUND THE TABLE.

14. AT MEETINGS END, INFORMAL POLL OF MEMBERS INDICATED THAT FRANCE, AUSTRALIA, SWITZERLAND, SWEDEN, FINLAND, IRELAND, NEW ZEALAND, AUSTRIA, AND SPAIN, EVEN IN ABSENCE FINAL INSTRUCTIONS, COULD VOTE FOR A RESOLUTION THAT REFLECTED BASIC CHANGES WHICH HAVE BEEN PRESENTED ABOVE.

15. CANADA REP ALONE DEMURED. HE STATED CLEARLY THAT ARABS VIEW ISSUE NOT AS PROTECTION OF ARAB POPULATIONS

IN ISRAEL AND OCCUPIED TERRITORIES BUT AS STRATEGIC
POLITICAL MEANS TO OPEN AND PUT THEIR FOOT THROUGH
THE DOOR. HE ASKED RHETORICALLY IF IG MEMBERS WERE WILLING
TO CONCEDE THEM THAT ADVANTAGE.
MARSHALL

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